

Message Text

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12

ACTION EUR-12

INFO OCT-01 NEA-09 IO-10 ISO-00 CIAE-00 NSAE-00 NSCE-00

SSO-00 USIE-00 INRE-00 ERDA-05 H-02 INR-07 L-02

OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01 SAM-01 SP-02

SS-15 TRSE-00 NSC-05 ACDA-05 BIB-01 STR-04 CIEP-01

COME-00 AGR-05 OES-03 CU-02 AF-06 /107 W

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TO SECSTATE WASHDC IMMEDIATE 2033

INFO ALL CSCE CAPITALS 277

AMEMBASSY ANKARA

AMEMBASSY CAIRO

AMEMBASSY LISBON

AMEMBASSY LUXEMBOURG

AMEMBASSY NICOSIA

AMEMBASSY OSLO

AMEMBASSY RABAT

AMEMBASSY SOFIA

AMEMBASSY TUNIS

USNMR SHAPE

USCINCEUR

USDOCOSOUTH

USLO SANLANT NORFOLK VA

CINCLANT

USDEL SALT TWO GENEVA

C O N F I D E N T I A L GENEVA 2532

E.O. 11652: GDS

TAGS: CSCE, PFOR, PARM, EGEN, EEWT, SGEN, XG

SUBJECT: CSCE: STAGE II HIGHLIGHTS - APRIL 7-11

1. SUMMARY: THE PACE OF NEGOTIATIONS WAS FACT AND SERIOUS
THIS WEEK, AS EAST AND WEST BEGAN TO STEP UP THEIR EFFORTS

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TO COMPLETE WORK ON PENDING BUSINESS, AND DOUBTS BEGAN TO

BE VOICED AS TO WHETHER IT WOULD BE POSSIBLE TO COMPLETE STAGE II WORK IN TIME FOR STAGE III THIS SUMMER. CON-
CRETE PROGRESS WAS LIMITED BUT WORK ON TENTH (AND LAST) PRINCIPLE NEARED COMPLETION AND INFORMAL DISCUSSIONS BEGAN ON QRR SAVING CLAUSE. MILITARY SUBCOMMITTEE VIRTUALLY AGREED TO MOVE AHEAD WITH PARALLEL CONSIDERATION OF SPECIFIC PARAMETERS AND SOVIET IDEA FOR A VOLUNTARY BASIS FOR CBM ON MANEUVERS. IN BASKET III US-SOVIET DIFFERENCES OVER HUMAN CONTACTS INTRODUCTION, WORKING CONDITIONS FOR JOURNALISTS AND BROADCASTING BECAME MORE APPARENT AS SOVIETS PRESSED FOR PROGRESS ON THESE AND CERTAIN OTHER OUTSTANDING ISSUES. END SUMMARY.

2. PRINCIPLES AND THEIR IMPLEMENTATION -- PRINCIPLES SUBCOMMITTEE NEARED COMPLETION OF WORK ON TENTH PRINCIPLE (FULFILLMENT IN GOOD FAITH OF OBLIGATIONS UNDER INTERNATIONAL LAW), WITH QUESTION OF QRR SAVING CLAUSE PUT ASIDE TEMPORARILY FOR PRIVATE DISCUSSION. MEANWHILE FRENCH DELEGATION MET WITH REPRESENTATIVES OF NEUTRALS TO DISCUSS THEIR OBJECTIONS TO QRR LANGUAGE. NEUTRALS HAVE EVIDENTLY REDUCED THEIR DEMANDS FOR CHANGES IN QRR TEXT, AND WAY MAY NOW BE OPEN FOR PROGRESS TOWARD RESOLUTION OF THIS ISSUE. IN SPECIAL WORKING BODY ON IMPLEMENTATION SOVIETS CONTINUED TO RESIST DRAFTING ON PREAMBLE TO ROMANIAN NON-USE OF FORCE PAPER, WHICH THEY SAID WOULD PREJUDICE QUESTION OF WHETHER THIS WILL BE A SEPARATE DOCUMENT.

3. MILITARY SECURITY -- BY THE END OF THE WEEK VIRTUALLY ALL SUBCOMMITTEE REPS HAD AGREED ON PROCEDURAL UNDERSTANDING FOR FURTHER WORK ON MANEUVER CBM, WHICH WAS READ OUT BY AUSTRIAN REP AS FOLLOWS: "THERE WAS A WORKING AGREEMENT TO DEAL, IN PARALLEL, WITH THE PARAMETERS WHICH HAVE BEEN UNDER CONSIDERATION FOR PRIOR NOTIFICATION OF MAJOR MILITARY AMANEUVERS AND THE CONCEPT OF A VOLUNTARY BASIS, BEARING IN MIND THAT THIS CONCEPT AND THE PARAMETERS ARE INTERLINKED". TEXT WAS DESIGNED BY ALLIES TO SHOW LIMITED POSITIVE REACTION ON VOLUNTARY BASIS WITHOUT ACCEPTING IDEA IN PRINCIPLE, AND TO PROCEED TO DRAW SOVIETS OUT ON THEIR PROMISED CONCESSIONS ON PARAMETERS. ROMANIANS
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ENTERED SOLE OBJECTION TO ANY REFERENCE TO VOLUNTARY BASIS, WITH RESULT THAT TEXT COULD NOT BE ENTERED IN RECORD. DESPITE ROMANIAN OBJECTION, SUBCOMMITTEE WILL BEGIN INFORMAL PARALLEL SESSIONS NEXT WEEK, AND ALLIES WILL PROBE FURTHER FOR SOVIET FLEXIBILITY, PARTICULARLY ON POINT OF PRINCIPLE THAT MANEUVER CBM SHOULD APPLY IN ALL OF EUROPE, WITH EXCEPTION FOR PORTIONS OF TERRITORY OF EUROPEAN COUNTRIES BORDERING OTHER CONTINENTS (I.E., USSR AND TURKEY).

4. ECONOMICS AND SCIENCE/TECHNOLOGY -- FULL COMMITTEE CONTINUED DISCUSSION OF PARAGRAPH ON LDC'S BUT MADE LITTLE HEADWAY. SUBCOMMITTEE ON COMMERCIAL EXCHANGES CAME NEAR TO AGREEMENT ON INTRODUCTION TO PARAGRAPH ON DOUBLE TAXATION AND REPATRIATION OF CAPITAL, ONE OF ITS FEW REMAINING ISSUES. SUBCOMMITTEE ON OTHER ECONOMIC AREAS FINALIZED ITS RESOLUTION ON TRANSPORTATION BY REMOVING ALL BRACKETS AFTER AGREEING ON TWO PENDING PARAGRAPHS. THIS SUBCOMMITTEE HAS NOW COMPLETED TWO OF ITS FOUR RESOLUTIONS -- TOURISM AND TRANSPORTATION -- AND HAS TWO MORE -- MIGRANT LABOR AND TRAINING OF PROFESSIONAL STAFF -- STILL TO BE FINISHED. LAST TWO PAPERS ARE EACH ONE PARAGRAPH SHORT OF COMPLETION.

5. HUMANITARIAN COOPERATION -- IN HUMAN CONTACTS SUBCOMMITTEE, SOVIETS SEEMED SOMEWHAT IMPATIENT, EXPRESSING ANNOYANCE AT THE FAILURE TO REGISTER THE TOURISM TEXT, WHICH EC-NINE WISH TO PUT ASIDE UNTIL THE QUESTION OF TITLES AND SUBTITLES IN BASKET III DOCUMENT IS RESOLVED. SOVIETS HAVE PROPOSED THAT SUBCOMMITTEE SEEK TO REMOVE BRACKETS IN TEXTS ALREADY REGISTERED, WHILE INFORMAL DISCUSSIONS CONTINUE ON OUTSTANDING TEXTS, AND SAID THEY WOULD NOT OBJECT TO AN FRG SUGGESTION THAT THE SUBCOMMITTEE ALSO TAKE UP THE ORGANIZATION OF THE FINAL TEXTS. INFORMAL DISCUSSION OF THE TRAVEL TEXT WAS MOVED FORWARD BY AGREEMENT TO CONSIDER ALL FIVE PARAGRAPHS IN PARALLEL AND BY SOVIET WILLINGNESS TO DROP REFERENCES TO WORKERS AND TRADE UNIONS. THERE WAS NO PROGRESS ON INTRODUCTORY TEXT, WHICH REMAINS STUCK. IN INFORMATION INFORMAL MEETINGS WERE HELD ON INTRODUCTORY TEXT AND WORKING CONDITIONS FOR JOURNALISTS, WITH NO CONCRETE PROGRESS. IN SUBCOMMITTEE ON CULTURE, EAST/WEST
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STALEMATE CONTINUED, AND EC-NINE BEGAN CONSIDERATION OF FRENCH PROPOSALS DESIGNED BREAK IMPASSE ON KEY ISSUES OF IMPORTANCE TO WEST. IN EDUCATION SUBCOMMITTEE, LIMITED PROGRESS WAS ACHIEVED ON RELATIVELY NON-CONTROVERSIAL TEXTS CONCERNING EXCHANGES OF EXPERIENCE IN TEACHING METHODS. MEANWHILE, FRENCH DELEGATION INITIATED INFORMAL TALKS WITH SOVIETS IN RENEWED EFFORT TO AGREE ON WESTERN PROPOSAL FOR CONTACTS AMONG EDUCATORS AND ON CONTROVERSIAL USSR TEXT CONCERNING CONTENT OF TEXTBOOKS.

6. MEDITERRANEAN -- WORKING GROUP HELD INFORMAL DISCUSSION OF THREE PREAMBULAR PARAGRAPHS WHICH RESULTED FROM CONSULTATIONS AMONG DELEGATIONS WHICH SPONSORED DRAFTS FOR MEDITERRANEAN DECLARATION. AGREEMENT ON THESE PARAS WOULD LEAVE ONLY ONE, OR POSSIBLY TWO, PREAMBULAR PARAGRAPHS

TO BE DRAFTED TO COMPLETE SUBSTANTIVE WORK ON MEDITERRANEAN DECLARATION.

7. FINAL DOCUMENTS AND STAGE III -- NEWLY ESTABLISHED WORKING GROUP ON STAGE III HEARD FINNISH PRESENTATION ON TECHNICAL PREPARATIONS FOR STAGE III, AND RECEIVED ADDITIONAL VIEWS ON LIST OF ISSUES RELATING TO STAGE III WHICH SHOULD BE RESOLVED BEFORE THE END OF THE STAGE II NEGOTIATIONS.

8. FOLLOW-UP -- SWISS DELEGATION PRESENTED COMPOSITE DRAFT FOR FIRST ELEMENT OF OPERATIVE PART OF FOLLOW-UP RESOLUTION, AS A BASIS FOR FURTHER WORK, BUT FRENCH AND BELGIAN DELS STRONGLY RESISTED EFFORTS TO MOVE DISCUSSION FORWARD ON THIS SUBJECT, AND PROGRESS WILL PROBABLY BE SLOW, AT LEAST FOR THE TIME BEING.

9. COMMENT: ALTHOUGH CONCRETE PROGRESS WAS LIMITED THIS WEEK MANY ISSUES MOVED TOWARD POSITIONS WHICH WILL FACILITATE THEIR RESOLUTION. THIS WAS TRUE PARTICULARLY IN THE CASE OF THE PRINCIPLES AND CBMS, WHERE THE GENERAL LINES OF EVENTUAL AGREEMENT ARE BECOMING CLEARER. THE SOVIETS, WHO CONTINUE TO EXHIBIT CERTAIN INDICATIONS THAT THEY ARE GROWING ANXIOUS UNDER THEIR SELF-IMPOSED DEADLINE, ARE NOW MOVING MORE ACTIVELY AND OPENLY TO PRESS FOR CONCLUSION OF WORK IN BASKET III, NEVERTHE-
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LESS, THEY HAVE MAINTAINED THEIR STUBBORN RESISTENCE TO EVEN MINOR CONCESSIONS ON SUBSTANCE, AS WELL AS THEIR CONVOLUTED NEGOTIATING TACTICS. DESPITE A GENERAL WILL ON THE PART OF WESTERN AND NEUTRAL DELEGATIONS TO FINISH THE STAGE II NEGOTIATIONS, THIS CONTINUED SOVIET OBSTINENCE HAS RESULTED IN THE FIRST INFORMAL EXPRESSIONS OF DOUBT BY DELEGATES HERE THAT SUBSTANTIVE WORK CAN BE FINISHED IN TIME FOR A STAGE III CONCLUSION THIS SUMMER. THESE DOUBTS APPLY TO WORK ON THE PRINCIPLES, CBMS, AND BASKET III, BUT ALSO RELATE TO NEWLY OPENED ISSUES SUCH AS THE ORGANIZATION OF THE FINAL DOCUMENTS, AND TO PERIPHERAL MATTERS LIKE CYPRUS WHICH COULD DELAY PROGRESS. MEANWHILE, NATO ALLIES AND NEUTRALS HAVE SHOWN APPRECIATION FOR THE FIRM LINE TAKEN BY US ON SEVERAL SPECIFIC ISSUES IN BASKET III. END COMMENT.
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